

# Detailed findings on the economic impact of the achievement gap in America's schools 

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## Outline of achievement gap factbase

- The educational performance gap in an international context
- Overall
- International performance over time
- International top gap
- Correlation with economic status
- Racial achievement gap
- Income achievement gap
- System-based gap
- Demographic trends
- Achievement gap trends and progress over time
- Economic cost of the achievement gap to society
- Cost of the achievement gap to the individual
- Appendix
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## An educational performance gap exists between the United States and other countries (1/2)

- An educational performance gap exists between the United States and other countries
- On average, American students perform poorly compared to relevant peers-developed countries and education leaders-across subjects and across student age groups (e.g., American 15 -year-olds score 25th out of 30 OECD countries on the PISA math test)
- The United States performs increasingly poorly on educational attainment measures like high school completion
- A top gap also exists among "top performers" in the United States
- Few students from the United States perform at the highest international levels, and top performers in the United States perform worse than top performers in other countries
- Socioeconomic achievement gaps are larger in the United States than other countries
- Inequality is higher in the United States than in other OECD countries, which translates into more socioeconomic inequality in education
- Income inequality and socio-economic equality are both reasonably high in the United States
- School performance and socioeconomic background are highly correlated in the United States, but much less so in a Finland, and in general, top performing educational systems have smaller socioeconomic gaps in performance


## An educational performance gap exists between the United States and other countries (2/2)

- This educational performance gap between the United States and other countries has grown over time
- Attainment levels as measured by percent of the population graduating from high school and percent of the population completing postsecondary schooling are declining on an absolute level, while improving in other countries at the same time
- Over time, the United States has fallen behind international competitors in terms of testscore rankings
- The United States' poor performance is striking considering the United States' high income per capita and high levels of educational spending
- The US's poor performance is striking considering the US's high income per capita, which is generally correlated with level of educational achievement
- The United States spends more than any other country per point on the PISA mathematics test


## PISA score rankings show United States trailing other OECD countries



## Average PISA science score, 2006



Note: Results for OECD countries; OECD partner countries not included; differences may not be statistically significant. Note: The United States scores relatively better on international tests in the early years (TIMSS) for fourth and eighth graders

## The United States also has a lower overall attainment rate than many of its international peers

## Secondary school graduation rate, 2005



Note: Graduation rate covers "typical population of upper secondary school age that follows and successfully completes upper secondary programs"; not all OECD countries included in samples; differences may not be statistically significant.

Across subject areas, students in the United States trail peers and the gap widens over timeMiddle tier (11-20)

## US ranking by assessment

US place out of the number of participating countries

|  | Grade 4 | Grade 8 | Age 15 |
| :---: | :---: | :---: | :---: |
| Reading | PIRLS (2006): <br> 18 of 45 | N/A | $\begin{aligned} & \text { PISA (2003): } \\ & 18 \text { of } 40 \end{aligned}$ |
| Math | TIMSS (2003): 12 of 25 | TIMSS (2003): <br> 15 of 45 | $\begin{aligned} & \text { PISA (2006): } \\ & 35 \text { of } 57 \end{aligned}$ |
| Science | TIMSS (2003): 6 of 25 | TIMSS (2003): <br> 10 of 45 | $\begin{aligned} & \text { PISA (2006): } \\ & 29 \text { of } 57 \end{aligned}$ |
| "Problem solving" | N/A | N/A | $\begin{aligned} & \text { PISA (2003): } \\ & 29 \text { of } 40 \end{aligned}$ |

[^0]
## Recently, relative performance of US students has been declining

Change in average PISA math score between 2003 and 2006
Difference in score (PISA 2006 - PISA 2003)


Note: No data for the United Kingdom in 2003; differences may not be statistically significant.

## In the United States, attainment levels are declining at an absolute level, while at the same time improving in other countries

## In the past the United States led the

 world...- In 1995, the United States was tied for first in college and university graduation rates...
- Forty years ago, the United States had one of the best levels of high school attainment...
- In 1970, the United States had 30\% of the world's college graduates...
... however, its standing has declined
- ...but by 2006 the country had dropped to $14^{\text {th }}$.
- ...but in 2006 it ranked $18^{\text {th }}$ out of 24 industrialized nations in high school graduation.
- ...but today, it has less than 15\% of the world's college graduates.


## Even top performers in the United States perform worse than top performers in other countries

## Average PISA math score of top students (15-year-olds) in 2006

Score of the top 10th percentile


Note: The United States scores relatively better on international tests in the early years (TIMSS) for fourth and eighth graders, which bolsters the argument of an achievement gap that gets more severe over the lifetime of a child; differences may not be statistically significant.

## The United States has among the smallest proportion of 15-year-olds at the highest proficiency level

Students scoring in the highest proficiency level (top sixth) in PISA math, 2006
\% of 15-year-olds
Korea
Switzerland
Belgium
Finland
Czech Republic
New Zealand


Italy
Turkey
Spain
Greece
Portugal
Mexico
0.1

Note: The United States scores relatively better on international tests in the early years (TIMSS) for fourth and eighth graders, which bolsters the argument of an achievement gap that gets more severe over the lifetime of a child; differences may not be statistically significant.

## Income inequality and socioeconomic inequality in education are both relatively high in the United States

## Economic inequality levels by country

GINI coefficient 2000


Socioeconomic inequality in education
\% of variance in PISA math scores due to socioeconomic status ${ }^{1}$


[^1]
## School performance and socioeconomic background are highly correlated in the United States, but much less so in Finland's

## School Performance

Average PISA score


## In general, top-performing educational systems have smaller

socioeconomic gaps in performance


[^2]
## The US's poor performance is striking considering its high income per capita, which is generally correlated with level of educational achievement



## The United States spends more than any other country per point on PISA mathematics test

## School spending cost-effectiveness

\$ in cumulative spending per student per point on PISA mathematics, 2003


## Apart from health care, the United States spends more public funds on K -12 education than any other service



## Distribution of expenditures by function

 \%

[^3]
## Outline of achievement gap factbase

- The educational performance gap in an international context


## - Racial achievement gap

- Overall
- Interaction between the income and racial achievement gaps
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## A racial achievement gap exists between Black and Latino students and white students

- A racial achievement gap exists where the average black or Latino student is roughly 2-3 years of learning behind the average white student
- A racial gap exists today regardless of how it is measured, including both achievement (e.g., test score) and attainment (e.g., graduation rate) measures
- Averaging math and reading across fourth and eighth grade, $48 \%$ of blacks and $43 \%$ of Latino students are "below basic," while only $17 \%$ of whites are; this gap exists in every state
- An even larger racial achievement gap exists in urban school districts, with only 3 of 11 districts having a black-white gap smaller than the national average
- Relative to other countries, black and Latino eighth-graders in the United States perform at the level of transitioning countries in math and science; this trend is amplified as students get older
- In eighth-grade math, Latino students performed at the level of Malaysia and blacks perform at the level of Bosnia and Herzegovina
- For 15-year-olds in science, US Latino students are at the level of Chile and Serbia and US black students score on par with Mexico and Indonesia
- This racial achievement gap grows in magnitude as a child nears entry to the workforce from grade 4 to grade 12
- Between fourth and twelfth grade, the gap grows $41 \%$ for Latino students and $22 \%$ for black students
- The racial achievement gap is not correlated with overall state performance (i.e., better states do not have smaller gaps)
- Even in states with the highest overall test scores, the racial achievement gap is very large (e.g., Massachusetts has among the highest overall NAEP scores, but black and Latino students are 8x more likely to be "below" basic in fourth-grade math than whites)
- And these regional and state variations in the achievement gap cannot be explained by the proportion of black and Latino students in the educational system


## A variety of achievement and attainment measures tell the same <br> White story on the racial achievement gap <br> Example




## NAEP test results tell the most consistent and widely cited story of the

 racial achievement gap


1 Based on NAEP's criteria for achievement levels by grade, the difference between "basic" and "proficient" as a fourth and eighth grader is 48 and 50 , respectively, in math, and 35 and 43 , respectively, in reading-this means to remain at the same achievement level over four years, each year you would gain slightly over 10 points.

This racial achievement gap exists across grade levels
in fundamental subjects like reading and math
"Below basic"1 achievement on NAEP by subject, grade, and race, 2007
\% of total


- Black and Latino students are 2-3x more likely to have "below basic" skills in reading and math when compared to whites
- Overall, average black or Latino students are nearly 3 years of learning behind their white counterparts ${ }^{2}$

1 NAEP has four classification for each test: advanced, proficient, basic and below basic.
2 Based on average scores for groups, where 10 points is roughly equivalent to one year of learning (e.g., in fourth-grade reading, whites and Asians score 230 and 231, respectively, while black and Latino students score 203 and 204, respectively-a difference of nearly 30 points).

This gap exists across the country, with black and Latino students White performing worse than white students in nearly every state


Note: Relationship holds for eighth-grade NAEP results.
SOURCE: US DOE, NCES, National Assessment of Educational Progress (NAEP) Summary Data Tables, subset of states, data for public schools; McKinsey analysis

## Relative to other countries, black and Latino students in the United States perform below the international average, and on par with the average student in many transitioning economies

## TIMSS grade 8 mathematics score

Average score


- Latino students in the US score on par with the average in Italy and Malaysia:
- As a country, Latino students would rank $20^{\text {th }}$ rather than the US ranking of $9^{\text {th }}$ out of the 48 participating countries
- Blacks in the US score on par with Bosnia and Herzegovina and Lebanon - As a country, blacks would rank $28^{\text {th }}$ rather than the US ranking of $9^{\text {th }}$ out of the 48 participating countries

Note: Differences may not be statistically significant; the TIMSS scale average is 500, which is the mean score of the original TIMSS 1995 countries, with a standard deviation of 100; international benchmarks for standards are separated by 75 points, with 625 for advanced, 550 for high, 475 for intermediate, and 400 for low.

## This trend is amplified in the later student years, with blacks in the United States at the level of Mexico and Indonesia

PISA Science Literacy Scale for 15-year-old students, 2006
Score
Finland
Hong Kong
Canada
 563

Japan
Australia
US whites
Korea
Germany
United Kingdom
Switzerland
Ireland
Ireland
Sweden
France
celand
US average
Slovak Republic
Spain
Norway
Russian Federation
Italy
Greece
Israel
US Latinos
Chile
Republic of Serbia
Bulgaria
Turkey
Jordan
Republic of Montenegro
Mexico
US blacks
Indonesia
Argentina
Note: Differences may not be statistically significant; the PISA scale average is 500 ; subset of countries.
SOURCE: PISA, Highlights from PISA 2006: Performance of US 15-Year-Old Students in Science and Mathematics Literacy in an International Context, 2007

This racial achievement gap appears to grow more severe as a child goes from grade 4 to grade 12 and nears entry to the workforce

Difference in NAEP Math scores, 2004


- A significant increase in the math test-score gap occurs between fourth and eighth grade, with additional growth in the gap occurring in high school
- Between grades 4 and 12, the gap grows 41\% for Latino students and 22\% for black students
- The gap would be even

Note: Relationship holds for NAEP reading scores, except for a minor narrowing of the black-white gap in eighth grade.

## Even in the state with the highest overall scores, the achievement gap is large

Massachusetts has the highest scores in math and reading...

Math and reading scores grade 4
Average scale score

...but the relative achievement gap in Massachusetts is also among the highest


Note: Relationship holds for grade 8 NAEP scores as well.

## Neighboring states with similar overall scores can have large achievement gap differences

NAEP grade 4 reading, 2007

## Black-white gap

Difference in average scores


Note: Only states with statistically significant black populations included.

## Likewise in math, states with higher overall test scores do not appear to have smaller racial achievement gaps

NAEP grade 4 math, 2007


Average score
Note: Only states with statistically significant black populations included.

## Regional and state variations cannot be explained by the proportion of blacks in the educational system

## NAEP grade 4 math score-black students

Average score


Note: Some states excluded because not enough black students in population (e.g., Idaho); this is a state-level view, recognizing that some scholars say concentrations do matter at a school level.

SOURCE: US DOE, NCES, National Assessment of Educational Progress (NAEP) Summary Data Tables; McKinsey analysis on subset of states

## A state's Latino-white gap does not appear to be strongly correlated with the state's overall achievement levels

NAEP grade 4 reading, 2007


Average score
Note: Only states with statistically significant Latino populations included.

## Likewise, these regional and state variations among Latino students cannot be explained by the proportion of Latino students in the educational system



Note: Only states with statistically significant black populations included; This is a state-level view, recognizing that some scholars say concentrations do matter at a school level.

## A racial "top gap" is seen where black and Latino students are disproportionately underrepresented in the highestperforming groups

- Looking beyond average scores, black and Latino students are strongly overrepresented in the bottom cohort and underrepresented at the top
- Across reading and math, less than 3\% of black and Latino children are at the advanced level, and by $12^{\text {th }}$ grade it is less than $1 \%$ (average for math and reading)
- Very few blacks participate in top-tier programs like Advanced Placement, with less than $4 \%$ of black students scoring a 3 or higher on an AP test
- Historically, the racial top gap has held true over time, and the number of black and Latino students in the top tier has not increased in line with overall educational improvements
- Although the proportion of eighth-graders at the Advanced level increased from 2\% to $7 \%$ overall since 1992; (black and Latino students together represented less than $10 \%$ of this growth in the advanced students)


## Beyond average scores, from an early age black and Latino students are strongly overrepresented in the bottom cohort and underrepresented at the top

AdvancedBasic/ProficientBelow basicNAEP math proficiency, 2007, grade 4


Note: Relationship holds for grade 4 reading and eighth-grade NAEP results.

This top gap holds across grades and subjectsBasic/Proficient
Below basic



[^4]
## Among top performers in the United States, only a small$4^{\text {th }}$ grade number are black or Latino students, a trend that is amplified$8^{\text {th }}$ grade over the lifetime of a student <br> $12^{\text {th }}$ grade (2005)

NAEP test scores, average for reading and math, 2007
\% of students at the "advanced" level


Note: In some cases the number of black and Latino students at the Advanced level was statistically insignificant.

## Historically, the racial top gap has held true across different tests and surveys over time

Survey name

National distribution of composite test scores by percentile
Ratio of proportion of blacks to white ${ }^{1}$
EEO 1965NLS 1972NLSY 1980


[^5]
## While the ratio of black students has improved in the bottom 10 percent over time, there was no improvement in the top 10 percent

Black-white composite test score by test over time
Change in gap over time
Ratio of proportion of blacks to white


## Recent increases in the number of advanced students were almost exclusively driven by whites and Asians despite black and Latino students becoming a larger proportion of the population

NAEP eighth-grade math
\% at the Advanced level


The proportion of eighth-graders at the Advanced level increased from $2 \%$ to $7 \%$ overall since 1992, however, the proportion of minority students remained very low

- About 7\% of white students perform at the advanced level and less than $2 \%$ of Latino and black students

1 Other includes mostly Asian students.
Note: In grade 4 math, the proportion of students at Advanced increased from $1.1 \%$ to $5.5 \%$ between 1990 and 2007.

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## There is a strong income achievement gap in the United States

## - A strong income achievement gap exists

- The average student eligible for federally subsidized lunch is approximately two years of learning behind the average ineligible student
- The gap persists over the lifetime of a student (only 9\% of freshmen in the top colleges are from the bottom half of the socioeconomic distribution)
- At the school-wide level, schools with majority low-income students perform much worse than schools with fewer low-income students
- Overall, states with higher overall test scores do not appear to have smaller income achievement gaps
- Even in states with the highest overall test scores, the income achievement gap remains very large (e.g., Massachusetts has among the highest overall NAEP scores, but students eligible for free lunch are six times more likely to be "below basic" in grade 4 math than ineligible students)


## An income achievement gap exists across the lifetime of a student in which low-income students achieve and attain less than high-income students



[^6]SOURCE: National Center for Education Statistics; Center for Education Policy, NAEP data for public schools, College Board

## The income achievement gap persists at the school-wide level, where schools with majority low-income students perform worst

TIMSS math scores of US fourth-graders, 2007
Score by school income level ${ }^{1}$


1 School income level denoted by percentage of students in public school eligible for free or reduced-price lunch.
2 The TIMSS scale average is 500, which is the mean score of the original TIMSS 1995 countries, with a standard deviation of 100; international benchmarks for standards are separated by 75 points, with 625 for advanced, 550 for high, 475 for intermediate, and 400 for low.

[^7]
## Even in the state with the highest overall test scores, the income achievement gap remains very large

Massachusetts has the highest scores in math and reading ...

. . . but the proportion of students "below basic" is 4-6x higher among students receiving free lunch than those ineligible
Below basic achievement grade 4 in MA, 2007 \% of total


Note: Relationship holds for eighth grade NAEP tests for the proportion below basic achievement by income level (grade 8 math: free lunch $38 \%$, not eligible $8 \%$; grade 8 reading: free lunch $34 \%$, not eligible $11 \%$ ).

## Overall, states with higher overall test scores do not appear to have smaller income achievement gaps

NAEP grade 4 math, 2007


## The income achievement gap interacts with the racial achievement gap, making poor black and Latino students among the most disadvantaged

- Income and race are correlated, with black and Latino students being disproportionately represented in lower income groups (e.g., 40\% of black students and $33 \%$ of Latino students are in the bottom quartile of national income, while only $\mathbf{2 2 \%}$ of whites are)
- There is a strong correlation between black child poverty rates and black achievement levels, indicating that there is an income achievement gap among black students
- While independent racial and income achievement gaps exist, whites significantly outperform black and Latino students at each income level
- Using regression analysis, both income and race independently influence a student's achievement score, as well as factors not explained by demographics
- In particular, low-income black students experience the largest achievement gap of any cohort
- Using NAEP data, the average non-poor white student is roughly 3.5 years worth of learning ahead of the average poor black student, and this gap increases to roughly 5 years when comparing top-performing New Jersey with low-performing Washington, DC

In the United States, income and race are highly correlated, with black and Latino students being disproportionately represented in low-income groups

2005 national income categories by race
\%


## Income quartiles

## Test scores for black students strongly correlate to black poverty rates, indicating that there is an income achievement gap among black students as well



Note: Some states excluded because not enough black students in population (e.g., Idaho).

[^8]
## While independent racial and income achievement gaps exist, low-income black and Latino students underperform low-income whites

NAEP grade 4 math scores, 2007
Average scale score


[^9]
## While independent racial and income achievement gaps exist, black and Latino students underperform whites at each family income level

ELS Cognitive tests for 10th graders, 2002
Average score - math and reading composite


Note: The ELS test is standardized with a national mean of 50 and standard deviation of 10 .

## Using NAEP, low-income blacks in Washington, DC, perform the worst, showcasing the interaction between race, income, and geography <br> Black students

NAEP Grade 4 math scores in public schools, 2007
Average score for group by income ${ }^{1}$


- Within the national public school system, the average non-poor white student is roughly 3.5 years' worth of learning ahead of the average poor black student
- The gap is 5 years between top performing NJ and low performing DC
- Regardless of income, average white students outperform average black students


## Other data sources also show that low-income black students experience the largest achievement gap of any cohort

ELS cognitive tests for 10th graders, 2002
Average score - math and reading composite


[^10] Note: The ELS test is standardized with a national mean of 50 and standard deviation of 10.

## Outline of achievement gap factbase

- The educational performance gap in an international context
- Racial achievement gap
- Income achievement gap
- System-based gap
- State level
- District level
- School level
- Classroom level
- Demographic trends
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## Large variations exist in educational performance by region, state, and district, constituting a system-based gap

- System differences exist from the state to the classroom level even after accounting for income and race, showing that policies and school systems can influence student achievement Districts also vary in their performance relative to the state average, implying that individual districts can lead the way in improving minority achievement
- New York, San Diego, and Charlotte are examples of urban school districts where black students outperform blacks in the rest of their state
- There is also a system-based attainment gap, where black graduation rates vary by state, as well as by the magnitude of the black-white graduation gap


## System differences mean that policies and school systems can influence student achievement from the state to the classroom level

State-level \begin{tabular}{l}
Example <br>
Starge states with similar demographics but <br>
different achievement outcomes - showing that <br>
state-level policy can make a difference in <br>
student achievement

$\quad$

California students are <br>
one to two years of <br>
learning behind Texas <br>
students
\end{tabular}

## Among similar student populations, differences in achievement between states can be as high as two years of learning <br> NAEP grade 4 math by state, 2007

Average score


A system-based gap emerges when controlling for demographics

- Low-income black students educated in DC are roughly 4 years behind poor white students in
Massachusetts
- A low-income white student in Alabama (the worst-performing state) still perform at the same level as a low-income black student in Texas (the highest-performing state)

1 Low income is defined as eligible for federally subsidized lunch; States with small black student populations (taking the NAEP) that are not statically significant were omitted, Washington, DC, does not have a statistically significant population of low-income white students.

SOURCE: US DOE, NCES, National Assessment of Educational Progress (NAEP) Summary Data Tables; subset of states

## There are significant differences in achievement among low-income black students across cities at the fourth-grade level

## NAEP grade 4 reading by city, 2007

Average score for black students eligible for federally subsidized lunch


NAEP grade 4 math by city, 2007
Average score for black students eligible for federally subsidized lunch


## California and Texas are two large states with similar demographics but different achievement outcomes



Population
Racial/ethnic composition


- 36.8 million
- White: 44\%
- Black: 6\%
- Asian: 12\%
- Latino 34\%
- Other 3\%
- 50\%
- \$42,102
- \$8,486

| NAEP 4 ${ }^{\text {th }}$ grade math | California | Texas |
| :--- | :--- | :--- |
| All | 230 | 242 |
| White | 247 | 253 |
| Black | 218 | 230 |
| Latino | 218 | 236 |

Texas outperforms
California in terms
of achievement
by on average of
1-2 years despite:

- similar
demographics
- lower

GDP/capita

- lower per pupil spending

| NAEP 8 $^{\text {th }}$ grade math | California | Texas |
| :--- | :--- | :--- |
| All | $\mathbf{2 7 0}$ | $\mathbf{2 8 6}$ |
| White | 287 | 300 |
| Black | 253 | 271 |
| Latino | 256 | 277 |

Note: Data for California and Texas exclusions for NAEP sampling purposes do not differ significantly and are not believed to be a meaningful
explanatory factor in the test-score differences between California and Texas students.

* Defined as students receiving free or reduced school lunches in the 2006/2007 school year


## Within a state, districts with similar demographics can have different levels of achievement



[^11]
## Within the same district, schools with similar demographics can have very different achievement outcomes



## Even within the same school, student achievement varies by classroom

Good teachers increase student gains within one year ...
... and effect which is amplified over time


[^12]Over half of students move achievement quartiles between fourth and eighth grade, suggesting that the school system impacts a student's achievementScore improvedStayed same
Likelihood of students moving math achievement quartiles from fourth to eighth grade
\%


## Differences in student performance are greater within schools than between schools, showcasing the importance of classroom factors in explaining achievement

Variations in black achievement in math in NYC public schools, 2007-08 ${ }^{1}$
Standard deviation


[^13]
## Districts also vary in their performance relative to the state average, implying that individual districts can lead the way in improving minority achievement <br> - Individual school district

Overall reading levels for elementary students


## New York, San Diego, and Charlotte are examples of urban school districts where black students outperform the blacks in the rest of their state

NAEP grade 4 math scores, 2007
Average score of black students


## Black graduation rates vary by state, as does the magnitude of the blackwhite gap, implying a system-based attainment gap

Black graduation rates by state, class of 2005
\%
Minnesota South Dakota
Louișiana Michigan Nebraska Wisconsin Oregon Delaware Georgia Ohio
Massachusetts Hawaii
Washington New Mexico Illinois
Indiana
Kansas US blacks California Kentucky Utah
North Carolina Oklahoma Rhode Island lowa
Alaska
Montana
Mississippi Connecticut Missouri
Virginia
Mirginia
New Jersey
Pewnsylvania
Pennsylvania Colorado Colorado Arkansa
Texas
Arizona


Black-white graduate gap
Percentage point difference


States below the back graduation national average black-white graduation gaps

## Average

16.6 percentage points

Note: Only states with graduation data for black students included.

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## Demographic shifts mean that black and Latino students will constitute a larger proportion of the school-age population

- The demographic shift enhances the relevance of the achievement gap as the school-age population of the United States becomes minority-majority
- Already, the two most populous states (California and Texas) are minority majority in school age population
- Overall the United States school age population is estimated to be minority majority by 2030 the latest
- Compared to the overall school system, large urban districts tend to serve a higher proportion of black and Latino students, low-income and limited English-proficient students (the largest 100 school districts have $53 \%$ of all black and Latino students in school)
- This demographic shift is concentrated in many of the nation's largest school districts, suggesting that targeted interventions could have a significant impact on the overall achievement gap


## Demographic trends will result in the United States being minority-majority by 2030, particularly in states like California or Texas



- Other minoritymajority states include
Texas,
Hawaii, New
Mexico,
District of
Columbia
- Maryland, Mississippi, Georgia, New York, and Arizona are next in line with minority populations of about 40 percent

[^14]SOURCE: US Census Bureau, 2008 National Population Projections; State of California, Department of Finance,
Population Projections for California and Its Counties 2000-2050, by Age, Gender, and Race/Ethnicity,

## The largest 100 school districts tend to serve a higher proportion of black and Latino, low-income, and limited-English students

School district population, 2005-06
\%


The achievement gap is concentrated in the country's 100 largest school districts

- $53 \%$ of all black and Latino students in school are in one of these districts
- 30 districts have minority populations greater than 80\% and low-income populations greater than 60\%

1 These 100 districts are a subset of "All Districts."
2 Low income means eligible for free or reduced-price lunch.

## These largest 100 districts are concentrated in 13 states-most of which are among the fastest growing



| Expected enrollment growth Overall percentage change, 2005-17 |  |
| :---: | :---: |
|  |  |
| Arizona | 45.0 |
| Nevada | 43.0 |
| Texas | 33.0 |
| Florida | 30.0 |
| Utah | 28.0 |
| Georgia | 27.0 |
| North Carolina | 23.0 |
| Idaho | $\square 23.0$ |
| Colorado | - 19.0 |
| DC | 15.0 |
| Virginia | 13.0 |
| California | '9.0 |
| Maryland | 5.0 |
|  | $A v g=10$ |

## This

concentration of large districts with high minority black and Latino populations in a
few states suggests that school systems can make a significant difference in closing the achievement gap

1 TX (18), FL (14), and CA (13).
2 GA (6), MD (6), VA (5), NC (4), and UT (4).
3 TN (3), AZ (2), NV (2), OH (2).
41 each: AL, AK, DC, HI, IL, KS, KY, LA, MA, MI, NM, NY, PA, SC, WI, Puerto Rico.
SOURCE: NCES, "Characteristics of the Top 100 School Districts, 2005-06" (released June 2008); NCES Projection of Education Statistics to 2017 (9/2008)

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## Achievement gap trends demonstrate that student performance can be improved over time and through interventions

- Over the past 30-40 years, national aggregate achievement has increased, demonstrating that student performance can be improved
- While a large racial achievement gap remains, it has narrowed by about onethird over the past $30-40$ years
- The gap closed the most from the early 1970s through the 1980s
- The gap then plateaued in the late 1980s into the late 1990s (and even increased), and then decreased again since 2000
- Over the past 15 years, most states made progress in narrowing the achievement gap
- Of the 35 states with a large black population, the black-white gap decreased in 31 states (New Jersey closed the gap by half of a standard deviation)
- Since 2003 New York City, the country's largest district, has shown that the traditionally lowest achieving group, low-income black students, can improve
- There are cases where the achievement gap has been overcome (e.g., Latino students in Ohio score the same as their white peers in 8 states and better than their white peers in 13 states)


## Over time aggregate test scores have improved in all groups but 17-year-olds in reading



Note: Each point over 100 is equivalent to a $1 \%$ increase in scores from the base year (i.e., 110 is $10 \%$ higher than the base year).

## The gap closed the most from the 1970s through the 1980s but stagnated until a recent decline



## Six national longitudinal surveys between 1965 and 1992 also describe an achievement gap that has narrowed over time

## White-black differences in composite test scores

Standard deviation ${ }^{1}$


1 While tests are not directly comparable, the standard deviation composite performance can show trends in relative performance.

## Over the past 15 years, states have demonstrated that the black-white achievement gap can be narrowed, especially at the early student years <br> \section*{Improvement in the black-white test-score gap between 1992 and 2007}

Average NAEP math grade 4 score ${ }^{1}$


135 out of 50 states had data for both years and statistically significant populations of black students.

## Likewise, over the past 15 years, states have demonstrated that the Latinowhite achievement gap can be narrowed, especially at the early student years

Improvement in the Latino-white test-score-gap between 1992 and 2007
Average NAEP math grade 4 score

| Wyoming | -6 |  |
| :---: | :---: | :---: |
| Arizona | -5 |  |
| Utah | -4 |  |
| Hawaii | -4 |  |
| Colorado | -2 |  |
| New Mexico |  | 0 |
| Nebraska |  | $\square 1$ |
| California |  | 2 |
| Oklahoma |  | 2 |
| Maryland |  | 3 |
| Idaho |  | 3 |
| Florida |  | $\square$ |
| Wisconsin |  | 4 |
| National Public |  | 4 |
| Texas |  | 5 |
| Connecticut |  | 5 |
| Massachusetts |  | 8 |
| Pennsylvania |  | 10 |
| New York |  | 11 |
| New Jersey |  | 11 |
| Rhode Island |  | 13 |
| District of Columbia |  | 14 |

Note: 21 out of 50 states had data for both years and statistically significant populations of Latino students.

## NYC, the country's largest district, has shown that the traditionally lowest achieving group, low-income black students, can improve

## NAEP scores in New York City, 2003-2007

Average score for black students eligible for federally subsidized lunch


## Ohio is an example where Latino students outperform whites in other states - showcasing that the achievement gap can be overcome

Latino students in Ohio score the same as their white peers in 8 states and better than their white peers in 13 states.

## NAEP grade 8 reading 2003

Average scale score


They exceed the national average significantly

NAEP grade 8 reading 2003
Average scale score


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## Societal economic cost of the achievement gap

- These achievement gaps have negative implications that will grow over time for the US economy as diminished skills and performance in the labor force reduce national income and economic growth.
- Multiple gaps have been measured for their economic impact:
- If in the 15 years after A Nation at Risk sounded the alarm the United States had closed the international gap, with US students achieving world-leading performance by 1998, US GDP in 2008 would have been $\$ 1.3$ trillion to $\$ 2.3$ trillion higher, a $9 \%-16 \%$ premium on current GDP
- If the United States had closed the racial achievement gap with black and Latino students' performance reaching that of white students in 1998, 2008 US GDP would be between $\$ 310$ billion and $\$ 525$ billion higher
- If the United States had closed the income achievement gap between students from families with less than $\$ 25,000$ in annual household income and those above by 1998, 2008 US GDP would be between $\$ 400$ billion and $\$ 670$ billion higher
- Finally, if all states that currently perform below average had improved their score to the average by 1998, 2008 US GDP would be between $\$ 425$ billion and $\$ 710$ billion higher
- Separately, measuring the impact of lower performance of black and Latino students and the impact on their educational attainment, we can estimate that US earnings alone would be $\$ 120$ billion to $\$ 160$ billion higher in 2008 if there was no racial achievement gap


## The economic impact of the racial achievement gap can be computed by linking achievement to both earnings and GDP



[^15]
## US GDP would be up to $\$ 2.3$ trillion higher in 2008 had the United States succeeded in closing the achievement gap in the 15 years after A Nation at Risk was published in 1983

2008 GDP gain
A International gap - \$1.3 trillion - $\$ 2.3$ trillion ( $9 \%-16 \%$ of 2008 GDP)

What do we need to believe?

- The United States closed the performance gap with top performing countries (Korea, Finland)

B Racial gap

C Income gap

D Systems gap

- $\$ 425$ billion - $\$ 710$ billion (3\%-5\% of 2008 GDP)
- Black and Latino students closed the performance gap with white students
- Poor students with family incomes of less than $\$ 25,000^{1}$ perform at the same levels as students from families earning more than \$25,000
- Students in all states performing below the current average are brought up to the average level

E Earnings potential - 2008 earnings gain:
$\$ 120$ billion - $\$ 160$ billion

- Black and Latino students closed the performance gap with white students


## Even at the low end the various achievement gaps impact the economy more than recent recessions



## Closing the achievement gap involves either raising all US scores to the top international level or raising black and Latino student scores to white levels

A International gap
PISA scores, 2007
Average score


If the international achievement gap did not exist today, US students would score 74 points (or .75 standard deviations) higher on the PISA test
(B) Racial gap

NAEP eighth-grade math test, 2007
Average score


If the achievement gap did not exist today, black and Latino students would score 31 and 26 points higher, respectively, on the NAEP eighth-grade math test, which is about 2.5 to 3 years' worth of learning ${ }^{1}$

## Closing the income gap involves raising the scores of low-income students, and closing the system gap means raising the score of below average states to average

C) Income gap

NELS Composite score
Average score


If the income achievement gap did not exist today, poor students would score 6.5 points (or . 65 standard deviations) higher on the NELS composite test

D Systems gap
NAEP eighth-grade math test, 2007
Average score


If all states currently performing at less than the average score were lifted up to the average score, $41 \%$ of the population would score 6.5 points (or . 65 standard deviations) higher on NAEP

[^16]A If the United States had closed the international achievement gap, GDP would be $\$ 1.3$ trillion to

- Actual GDP \$2.3 trillion higher in 2008
- GDP after closing gap (A)


## US GDP

\$ Trillions


Note: Constant 2008 US dollars. achievement gap, GDP would be $\$ 310$ billion to

- GDP after closing gap (A) $\$ 525$ billion higher in 2008

US GDP
\$ Trillions


Note: Constant 2008 US dollars.
(C) If the United States had closed the income achievement gap, GDP would be $\$ 400$ billion to \$670 billion higher in 2008

US GDP


Note: Constant 2008 US dollars; income gap defined as gap of students with less than $\$ 25,000$ of household income compared to more than $\$ 25$, 000 .

D If all underperforming states had closed the - Actual GDP achievement gap to the national average, GDP

- GDP after closing gap (A) would be $\$ 425$ billion to $\$ 710$ billion higher in 2008
-     - GDP after closing gap (B)

US GDP
\$ Trillions


Note: Constant 2008 US dollars.

## GDP impact methodology (racial achievement gap example)



## The racial achievement gap leads to a loss of $\$ 120$ billion to $\$ 160$ billion in earnings alone



1 Reflects range from Murnane, Willett, Duhaldeborde, and Tyler (2000), Lazear (2003), Mulligan (1999)
Note: All analyses are in 2007 US dollars; C2 is based on eighth-grade math scores (no substantial difference would be found if using grade 4 scores).

## Linking achievement to earnings methodology (racial achievement gap example)



## Linking achievement to attainment to earnings methodology (racial achievement gap example)

| E2) | Achievement Gap | Educational Attainment | Impact on Earnings |
| :---: | :---: | :---: | :---: |
| Data sources | - NELS 1988 | - NELS 1988 | - CPS 2005, BLS 2008 |
| Steps | - Achievement is measured by standardizing math test scores | - Probability of attainment is calculated for each achievement group | - Average earnings by degree are linked to each achievement group |
| Important assumptions | - Test scores are the best measure of achievement <br> - Achievement thresholds exist to access incremental education | - Education attainment is a primary driver of employer hiring <br> - Attainment has more robust existing analytic links to earnings | - Earnings is the primary driver of GDP <br> - Earnings levels are stable <br> - Labor market can use incremental people with higher skills/education |
| Key findings | - Black and Latino students disproportionately score lower on math and verbal tests | - Leads to lower attainment (highly significant statistical correlation) | - Leads to lower earnings (highly significant statistical correlation) |
| Outcomes | - Achievement translates into probability of attainment | - To match the performance of white students, approximately - 2 out of 3 black, and - every second Latino <br> - student will need to raise their scores | - Individual lower earnings <br> - Black: \$4,250 <br> - Latino: \$3,450 <br> - Workforce (2008) <br> - Black: 18 MM <br> - Latino: 21 MM <br> - Total Impact ~\$150 BB |

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## For an individual, higher achievement early on is associated with higher educational achievement and eventually higher lifetime earnings

- Success in college can be predicted by achievements in elementary school
- Achievement levels in fourth grade are correlated with achievement in eighth grade
- Achievement in eighth grade is in turn highly correlated with a student's probability to go to college and eventually graduate from college
- Attainment levels are then highly correlated with lifetime earnings
- A bachelor's degree, for example, translates into a $73 \%$ lifetime premium over just graduating from high school
- A professional degree holder earns more than three times what a high school graduate makes, despite the opportunity cost of six to eight years of additional education
- The probability of incarceration decreases with education;
- College-educated black men are five times less likely to be in jail than black high school dropouts
- Adverse health conditions are also linked to lower education
- Lower education is highly correlated with unhealthy lifestyles, including higher incidences of smoking and obesity
- Less educated people are more likely to be uninsured, and as a result less educated people consume more public health resources
- Lower education often results in low civic engagement
- High school graduates are twice as likely to vote than people with an eighth-grade education or less
- College graduates are $50 \%$ more likely to vote than high school graduates


## Achievement as early as fourth grade can be linked to life outcomes

Fourth-grade achievement is linked to eighth-grade achievement...

... and eighth-grade achievement correlates to higher income

Median income by grade 8 math achievement quartile USD (1999)


Note: NELS 1988 income data is limited to students already in the workforce at the time of the last wave of the survey in 2000 limiting the accuracy of the data for students pursuing a postsecondary degree.

## Over a lifetime, achievement levels are correlated with lifetime earnings, which can be seen indirectly through attainment

Achievement is closely linked to attainment...

## Education level by eighth-grade math achievement quartile <br> \% with bachelors degree


...and attainment is closely linked to earnings

school graduate
Multiples

Note: NELS 1988 income data is limited to students already in the workforce at the time of the last wave of the survey, limiting the accuracy of the data for students pursuing a postsecondary degree.

## Far fewer people without at least a college education are represented in the highest income brackets

Educational attainment of householder by
income bracket, 2005


- 70\% of top income earners have at least a bachelor's degree
- 12\% graduated


## Incarceration rates for men, average from 1960-1980 census



Note: In 2008, Pew calculated that 1 in 15 black men over age 18 are in prison and 1 in 106 white men over age 18 are in prison.

Lower education is highly correlated with unhealthy lifestyles, including higher incidences of smoking and obesity


Less educated people are more likely to be uninsured, and as a result they consume more public health resources

Proportion uninsured by educational level


> Muennig (2007) found that each new high school graduate saves the government $\$ 39,000$ in public health care costs, largely because of higher private insurance

## Education levels are also associated with civic engagement, meaning that less educated people participate less in politics

Voter participation in the presidential election, 2004
\%


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## Early test scores are predictive of future performance, especially among high achieving students

Grade 4
achievement quartile
Bottom quartile
26th-50th
50th-75th
$\square$ Top quartile

## Comparison of fourth- and eighth-grade math achievement

$\% \quad$


## The number of advanced students in fourth grade is a good indicator of success on Advanced Placement tests

## Advanced Placement participation and performance, 2008

\% of students scoring a 3 or higher on an AP exam during high school


There is a correlation between early achievement and preparation for higher education, which suggests that interventions in the early grades can pay off later because performance on AP tests is a good predictor of college success

Higher proportion of $\qquad$ "advanced" students

## In New York City, eighth-grade achievement levels are highly predictive of high school graduation four years later



[^17]
## Among students with similar third-grade test scores, graduation outcomes varied greatly on progress by eighth grade

2008 graduation outcome of students who scored a 3.0 on the third-grade ELA

## test in 1999

Graduation outcome by 2004 eighth-grade ELA score


Note: Includes only students who scored a 3.0 on the third-grade ELA test in 1999, had an eighth-grade test score in 2004, and were part of the 2004 graduation cohort (class of 2008).

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## Males perform slightly stronger in math, while females perform significantly stronger in reading, especially in the latter years

## NAEP test results by gender ${ }^{1}$

Average male score minus average female score


1 All data from 2007 except for 12th grade, which uses results from 2000 for math and 2005 for reading due to scaling issues.
2 Assuming 10 points on NAEP is approximately equivalent to one year's worth of schooling.
SOURCE: US DOE, NCES, National Assessment of Educational Progress (NAEP) Summary Data Tables, data for public schools

## Internationally, the United States has among the smallest gender achievement gaps in math, while females strongly outperform males in reading in every OECD country <br> PISA mathematics score of 15-year-olds, 2003 <br> PISA reading score of 15 -year-olds, 2003

Average male score minus average female score


Average male score minus average female score
Mexico
Netherlands
Korea
Japan
Denmark
New Zealand
United Kingdom
Ireland
Czech
Hungary
Canada
United States
Slovak Republic
Luxembourg
Turkey
Switzerland
Portugal
Greece
Belgium
Sweden
France
Spain
Poland
Australia
Italy
Germany
Finland
Austria
Norway
lceland

- The gender achievement gap (in which males outperform females) is not a major issue in the
United States
- The US has the seventh lowest gap in math out of 30 countries
- Across the board, females perform better on the reading
assessment in every OECD country by a greater margin than how much males outperform females in math

Note: Data from 2003 were used because reading results were not available for the United States in 2006.

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## Achievement appears to be weakly correlated with overall state income levels; however, there are major exceptions that showcase systembased differences



## There is not a strong relationship between a state's overall achievement level and spending levels

NAEP grade 4 math and reading average, 2007
Score


## There is no relationship between a state's student-teacher ratio and achievement

NAEP grade 4 math and reading average, 2007
Score


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[^0]:    Note: Includes both OECD and OECD partner countries.

[^1]:    1 Socioeconomic status as measured by PISA's index of economic, social, and cultural status.

[^2]:    1 Socioeconomic status as measured by PISA's index of economic, social, and cultural status

[^3]:    1 Health care and education are from all sources (local, state, federal); defense and Social Security are primarily federal.
    2 School administration and centralized support services.
    3 Construction and land acquisition (84\%), capital equipment (16\%).

[^4]:    SOURCE: US DOE, NCES, National Assessment of Educational Progress (NAEP) Summary Data Tables; McKinsey analysis

[^5]:    1 Negative scores are the ratio of whites to black.

[^6]:    1 Based on average scores for groups, where 10 points is roughly equivalent to one year of learning, students eligible for free lunch are around two years behind ineligible students (e.g., in grade 4 math in 2007, students eligible for free lunch scored 226, while ineligible students scored 249 , a difference of 23).

    2 Low income is defined as eligible for free or reduced lunch.

[^7]:    SOURCE: TIMSS 2007 Tables and Figures; Commissioner's remarks:
    http://nces.ed.gov/whatsnew/commissioner/remarks2008/12_9_2008.asp

[^8]:    SOURCE: US DOE, NCES, NAEP Summary Data Tables; Annie Casey Foundation 2008;
    McKinsey analysis on subset of states

[^9]:    1 Low income is defined as eligible for free or reduced lunch

[^10]:    1 High income is defined as total annual family income from all sources above $\$ 75,000$ and low income below $\$ 15,000$

[^11]:    1 All demographic data for 2008 except total size, which is from 2006-07.

[^12]:    1 "Most effective" defined as top third of teachers producing student learning gains and "least effective" defined as bottom third.
    2 Among the top $20 \%$ of teachers.
    3 Among the bottom 20\% of teachers.

[^13]:    1 Based on all schools in the NYC public school district with data for at least 40 black students.

[^14]:    1 Other includes American Indian, multiple races, and unclassified.

[^15]:    Note: All analyses are in 2008 US dollars.

[^16]:    1 Low income is defined as family Income of less than $\$ 25,000$ (or approximately $125 \%$ of the poverty rate, the standard for being eligible for numerous government assistance programs.

[^17]:    1 For students entering ninth grade after 2007, the Regents diploma is the standard high school diploma in the state of New York.

